Development of the national legal framework in the Russian Federation: introduction of BAT-based environmental regulations and related economic incentives

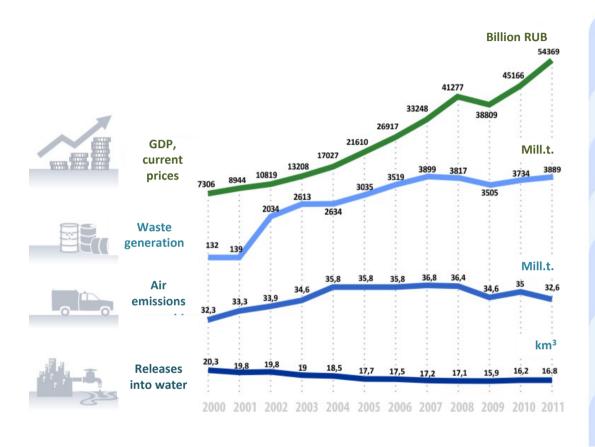
Alexander ROMANOV

(on Behalf the Chair of the EECCA Coordinating Group – Scientific Research Institute for atmospheric air protection – Russian Federation)

22nd EGTEI Meeting Nice, 18 October, 2013

MAJOR NATIONAL ENVIRONMENTAL REGULATION ISSUES





- National Environmental norms and standards are generally strict
- Pollution limits establishment system at the enterprise level is "flexible" and allows to set "relaxed" not-limiting values
- Environment pollution fees are low and thus do not stimulate entities to introduce "greener" technologies
- No economic incentives for turning "green"
- State Environment Control authorities do not have objective information on pollution scales (no continuous monitoring)
- Results and considerations of the State environmental expertise used as non-binding recommendations, not directly preventing potentially environmentally damaging activities
- Administrative barriers adversely affect the investment climate

Striving for sustainable development -> breaking the economic growth/environmental degradation trend

Lack of a strong environmental regulatory system leads to increased environmental damage and adverse public health effects caused by economic development

LEGAL STEPS TOWARDS CHANGING THE CURRENT SITUATION

Draft federal law "On amendments of legal acts of the Russian Federation regulating environmental protection and introducing incentives for economic entities to apply best available techniques"



- Group economic entities by their environmental impact and apply different regulation approaches
- Introduce an electronic register of all economic entities (enterprises)
- Re-launch of the State Environmental Expertise and EIA
- Introduce BAT-based environment regulations for major enterprises
- Introduction of Integrated Environmental Permits
- Modernization of the environmental payment system and introduction of economic incentives to reduce pollution
- Improvement of industrial environmental monitoring, including application of CEMs
- Gradual shifting of the new environmental system till 2021 and beyond

GROUPING OF ENTERPRISES

Marginal level Middle level Major polluters polluters polluters **State Environmental Expertise** State registration of entities effecting the environment **Environmental declaration. BAT-based regulations**, including estimated levels of integrated permits pollution (certified) **Environmental accounting and industrial monitoring CEMs installation Reporting on Environmental pollution** Reporting on environmental development programmes/improvement activities **Regional Environmental Supervision Federal State Environmental Supervision**

For **Major polluters**: one integrated environmental permit for 7 years, subject to extension (instead of various permits for emissions, releases, waste deposition)

For **Middle and Marginal level polluters**: pollution declaration, environmental reporting and compliance with environmental regulations (instead of various permits for emissions, releases, waste deposition)

For Insignificant polluters: On environmental regulation measures to be applied

Insignificant polluters

Periodical checks

- Shortened list of pollutants under regulations (tens instead of thousands)
- Application of indication pollutants used as baseline for pollution limit setting and control
- 1-year reporting period on pollution fee payments (instead of 3-months periods)

UNDERSTANDING OF BAT



BEST AVAILABLE TECHNIQUE



Limited adverse impact on the environment

Application and exploitation is economically feasible

Available (readily applicable)

AREAS OF APPLICATION

- Energy sector (fuel combustion)
- Chemical and pertochemical
- Ferrous and non-ferrous metallurgy, metal processing
- Pulp and paper
- Waste processing and incineration
- Waste water transport and processing

- Organic solvent production
- Mineral products (potassium, asbestos, cement etc)
- Textile production
- Food production and Agriculture

NATIONAL BAT REFERENCE DOCUMENTS

INCLUDE: analysis of the sector, reasoning of BAT selection, step-wise explanation of the processes and related environmental indicators

BASED ON: EU BREFs for 27 sectors, updated each 7-8 years

ADAPTAION: Adapt the EU BREFs to Russian cases, specificity of industrial sectors and general industrial and environmental approaches

ECONOMIC INCENTIVES



Full compensation of interest paid on investment credits focused on environmental measures

Additional depreciation coefficient "2" for BAT equipment

Costs for pollution abatement and BAT application to be deducted from environmental fees



Environmental fees to be accounted for and subject to tax deduction (profit tax)

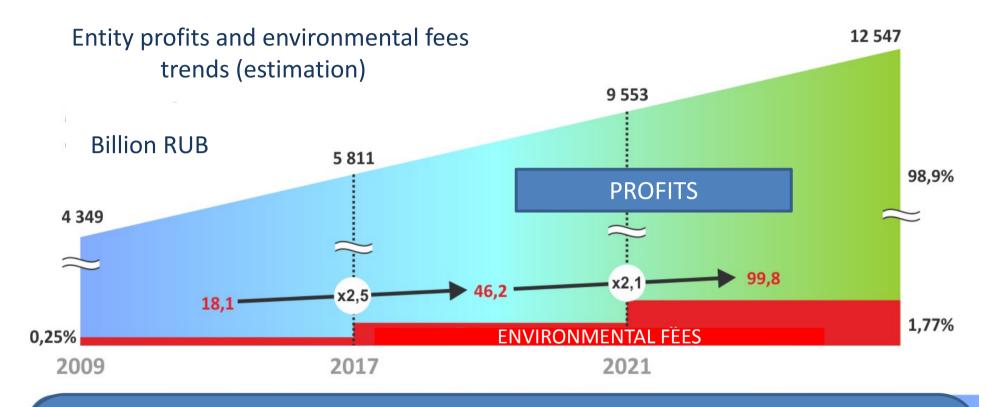
Increased environmental fee coefficient to stimulate application of BAT

"Zero" environmental fees for entities fully shifted to BAT

СОГЛАСОВАНО
МИНЭКНОМРАЗВИТИЯ РОССИИ
И МИНФИНОМ РОССИИ
И МИНФИНОМ ПРЕДСЕДАТЕЛЬСТВО
На совещании под правительства
Председателя Правительства
В.В.Путина
В.В.Путина
30.04.2011

ENVIRONMENTAL FEES: PROGRESS





- Fees to be increased to levels motivating the application of BAT
- Factor 2.5 for environmental fee will be introduced starting 2017, additional factor 2.1 will be introduced in 2021
- Environmental fee constituted 0.21% of the profits in 2009, it will be increased up to 1.77% in 2021
- Investments to modernization of the production processes (introduction of BAT)
 are to be fully deducted from environmental fees

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2014 - 2017

2014

Accounting of all economic entities and Categorizing them

2016

Adoption of all by-laws

2017

Publication of Russian national BREF documents

2018 - 2021

2018

- Environmental declarations
- Shift to BAT, integrated permits for:
 - 1. New sources,
 - 2. 170 major entities;
 - 3. Volunteers

2019

Increased env.fee coefficient

2022 - 2032

2022

- Shift to BAT, integrated environmental permits for all potential polluters
- Ban on putting in place of new industrial units/entities not being in line with BATs
- Increased environmental fee coefficient

2032

BAN on all industrial activities that are not in line with BAT

EXPECTED OUTCOMES



- Establishment of solid indicators and economic incentives for modernization and technology development
- Adoption of economically feasible programmes focused on improvement of industrial environmental effectiveness
- Introduction of transparent procedures for environmental regulation of major industrial entities based on integrated environmental permits
- Removal of administrative barriers, reduced complexity and timeframes for environmental permit processing
- Reduction of environmental pollution due to introduction of BAT, better environmental practices and increased production efficiency
- Modernization of the national economy and increased interest of investors

